

N A T O C O N F I D E N T I A LORIGINAL: ENGLISH
31st August, 1977ADDENDUM to
ISD/162MEMORANDUM

To: Members of the Political Committee

From: Acting Chairman

PREPARATIONS FOR BELGRADE: PROPOSALS TO IMPROVE
IMPLEMENTATION (ISD/160)

In accordance with the request of the Political Committee I attach the following as background material to my personal suggestions on page 2 of ISD/162 for an addition and an alteration to possible new proposals in the human contacts field:

Attachment A -- a table summarizing Eastern performance in granting priority treatment to urgent cases in the fields of family meetings and family reunification;

Attachment B -- two tables summarizing Eastern performance in the processing of applications for family meetings, family reunification and binational marriages and showing how individual countries fare against the criteria of the various suggested interpretations of what constitutes "reasonable time limits" and "as expeditiously as possible".

The information in the attachments is extracted from the human contacts country papers (ISD/140(Revised)). Some information is still subject to clarification and/or confirmation when we receive the final revisions of those papers.

(Signed) T.A.H. SOLESBY

Enclosures.N A T O C O N F I D E N T I A L

EASTERN PERFORMANCE IN URGENT CASES

The following table suggests that the unwillingness of most Eastern countries to give priority treatment to urgent cases in the fields of Family Meetings and Family Reunification constitutes a major example of non-implementation.

Performance of Eastern countries in giving priority in cases of "urgent necessity" (Family Meetings) or of an "urgent character" (Family Reunification).

	USSR	BULGARIA	CSSR	GDR	HUNGARY	POLAND	ROMANIA
Family Meetings	<u>Sometimes</u>	<u>Sometimes</u> , in cases involving "legal" emigrants only	<u>Inconsistently</u> given; seldom (one Ally)	Only <u>some</u> priority treatment despite specific GDR regulations	<u>Yes</u>	<u>Often</u>	<u>Normally none</u>
Family Reunification	<u>Sometimes</u>	<u>Yes</u> in cases involving "legal" emigrants only	<u>No real distinction</u> given to urgent cases	<u>None</u> evident	<u>Yes</u>	<u>Yes</u>	<u>None</u>

I. PROCESSING PERIODS IN THE HUMAN CONTACTS FIELDS

Approximate processing periods* of Eastern countries in dealing with applications by their citizens for Family Meetings, Family Reunification and Marriages with citizens of other states.

(*From submission of each application to (1) issue of necessary documents when application approved, or (2) refusal of application (when given))

	USSR	BULGARIA	CSSR	GDR	HUNGARY	POLAND	ROMANIA
Family Meetings	anywhere from 1-12 months	normally within 60 days for visits to "legal" emigrants longer [?] in more complicated cases	3-6 weeks	3-10 days (to FRG); 3-4 weeks up to "few" months [subject to clarification]	30 days	2 months average	normally 2-6 months plus up to 2 months or more for preliminary "permission" to make application
Family Reunification	About 75% within 6 months (by law processing should be done within 3 months	several weeks ("legal" cases); longer [?] in more complicated ones	2-6 months	1 year minimum [subject to confirmation]	1-2 months	many months or even years [subject to clarification]	normally from 6-12 months (rare cases less) plus up to 2 months or more for "permission" to make application

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ATTACHMENT B

	USSR	BULGARIA	CSSR	GDR	HUNGARY	POLAND	ROMANIA
Binational Marriages (i) Permission to marry	2-6 months most just under 6	3 months at best to 6 months and sometimes longer	some bureaucratic delay [subject to clarification]	6 months to 2 years	up to 6 mths	no permission needed	8-12 months
(ii) Exit after marriage	2-6 months	3-6 months at best	3-6 months	1-4 mths	within 1 month	up to 6 months, but could go to 9	usually within 3 months, but cases of up to 6

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ISD/162ATTACHMENT B (Contd)II. HOW EASTERN PERFORMANCES COMPARE AT DIFFERENT PROCESSING PERIODSFamily Meetings

Countries whose processing periods seem normally or often to exceed:

- (a) Three months: USSR, Romania
- (b) Two months: USSR, Romania, GDR (often?) and possibly Bulgaria (often) and Poland (sometimes)
- (c) Six weeks: USSR, Bulgaria, Poland, Romania GDR, (often)
- (d) One month: USSR, Bulgaria, Poland, Romania, CSSR (often), GDR (often) and possibly Hungary (sometimes)

Family Reunification

Countries whose processing periods seem normally or often to exceed:

- (a) Three months: USSR, GDR, Poland, Romania, CSSR (often) and possibly Bulgaria (often)
- (b) Two months: USSR, CSSR, GDR, Poland, Romania, Bulgaria (often) and possibly Hungary (often)

Binational Marriages

- (i) Permission to marry:

Eastern countries whose processing periods seem normally or often to exceed:

- (a) Three months: USSR, Bulgaria, GDR, Hungary, Romania
- (b) Two months: USSR, Bulgaria, GDR, Hungary, Romania and possibly CSSR (often) (no permission needed in Poland)

- (ii) Exit of Eastern spouse after marriage:

Eastern countries whose processing periods seem normally or often to exceed:

- (a) Three months: USSR, Bulgaria, CSSR, Poland, GDR (often), Romania (often)
- (b) Two months: USSR, Bulgaria, CSSR, GDR, Poland, Romania.

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