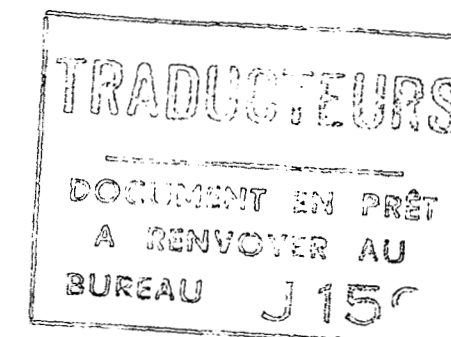


9th September, 1968

MEASURES TAKEN IN EAST/WEST CONTACTS BY NATO COUNTRIES
WITH THE FIVE INVADING POWERS

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1. HIGH LEVEL VISITS

Canada:

The plans for a visit by Soviet Foreign Minister Gromyko to Ottawa have been dropped.

Denmark:

Invitations to the Bulgarian Prime Minister Zhivkov and Hungarian Foreign Minister Peter to visit Denmark in September have been withdrawn.

France:

Cancellation of the scheduled visit by Gromulka to Paris.

Germany:

The scheduled meeting of the German Minister of Economic Affairs with his counterpart of the Soviet occupied zone has been indefinitely adjourned.

Iceland:

The Minister of Foreign Affairs has cancelled a previously accepted invitation to visit Bulgaria this fall.

Italy:

All visits of Italian Cabinet members and political personalities to the USSR and other countries which participated in the invasion have been cancelled for the time being. The situation is kept under review and future decisions will be taken according to the events and also to the attitude taken on the matter by other Western countries.

Luxembourg:

Minister of Foreign Affairs Gregoire has cancelled his visit to Bulgaria scheduled for this fall.

Netherlands:

- (a) The visit of Mr. Luns to Bulgaria scheduled for this fall has been cancelled.
- (b) Scheduled visits to the Netherlands by various Ministers from the invading countries will not take place.

Norway:

- (a) The visit of Bulgarian Premier Zhivkov in September has been cancelled.
- (b) The Norwegian Foreign Ministry spokesman stated that acting on Soviet Premier Kosygin's standing invitation and the invitation of Marshal Grechko would be inopportune.

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United Kingdom:

- (a) It was decided that Ministerial visits to and from the Warsaw Pact powers involved in the invasion of Czechoslovakia should be suspended.
- (b) As a result of this decision, Foreign Minister Stewart cancelled his previously scheduled September visits to Hungary and Bulgaria. However, he will visit Rumania as planned.
- (c) The only exception at present in the Ministerial category is the Polish Deputy Minister of Foreign Trade who was due to arrive in Glasgow on 28th August for a strictly business visit. He may call at the Foreign Office but no entertainment will be extended. (See in Annex II, Part I, other Ministerial visits which have been cancelled).

No high level visits had been envisaged by the other NATO member countries.

2. SENIOR VISITS

Belgium:

For the time being the Belgian Authorities decided to cancel meetings, contacts and exchanges already scheduled with invading Eastern European countries.

Canada:

Canadian Ambassadors in Eastern Europe co-accredited to invading countries will not visit the latter for the time being.

High Level - Germany:

- (a) The visit of the Director of the Federal Reserve Bank to Budapest has been cancelled.
- (b) The visit of a delegation of the Federal Ministry of Agriculture to the Soviet Union scheduled for 9th September has been cancelled.
- (c) A group of Parliamentarians from Lower Saxony has cancelled its information visit to the Soviet Union scheduled for 1st September.

Netherlands:

- (a) A visit of the Mayor of Moscow, who was visiting the Netherlands, was cancelled.
- (b) The scheduled Netherlands Parliamentary Mission's visit to Poland has been suspended for the time being.
- (c) Consultations with Hungary, on the Agenda for this fall, will be suspended.

Norway:

The President of the Norwegian Parliament stated that scheduled visits of Soviet and Bulgarian Parliamentarians to Norway would be put off.

Turkey:

The Chairman of the Senate cancelled his previously scheduled September visit to the Soviet Union.

United Kingdom:

Visits and exchanges of officials in the pursuit of important business matters are to go ahead with a minimum of publicity.

(See Annex II, Part II, Official and Business Visits and Events to be Maintained for the Time Being, and Annex II, Part III, Official and Non-Official Events which are being Cancelled).

No visits of senior officials was envisaged by other NATO member countries.

3. DIPLOMATIC CONTACTS (INCLUDING VISA MATTERS)

Belgium:

The Foreign Minister instructed the Belgian Missions abroad to minimize social contacts with their Eastern counterparts from the invading countries.

Canada:

A cool and correct attitude will be maintained in personal and social contacts and official attendance at social events will be reduced to a bare minimum. Unnecessary friendly gestures towards the five invaders will be curtailed. No information at present about visas.

Luxembourg:

Citizens of the five invading countries wishing to visit Luxembourg will be subject to a restrictive policy on the issuance of visas.

Netherlands:

The Cabinet decided that official representation at social occasions organized by invading countries be restricted as much as possible. The same applies to contacts with diplomats from those countries. The Netherlands Ambassador who was to assume his functions in Bulgaria will not leave Sofia for the time being.

Portugal:

Has no diplomatic relations with the Warsaw Pact countries under consideration.

United Kingdom:

Government officials were advised not to attend social events given by the Embassies of the invading countries.

United States:

- (a) With respect to the USSR, the United States has already instructed the United States Embassy in Moscow to continue to keep official contacts to a minimum pending further instructions.
- (b) Instructions have also been sent to all United States Diplomatic Missions directing United States Representatives to keep contacts to a minimum with officials of the Warsaw Pact nations which participated in the aggression against Czechoslovakia.
- (c) At present the United States proposes no delaying actions on the following:
 - (i) negotiations on the exchange of chancery sites in Washington and Moscow;
 - (ii) discussion of measures to avoid incidents at sea, if the Soviets agree to talk, which is highly unlikely.
- (d) Visas: The United States Embassy in Moscow has been instructed to refuse on a selective basis to authorize travel within the United States for some Soviet officials subject to United States travel regulations.

4. DISARMAMENT AND ARMS CONTROL DISCUSSIONS

Canada:

In so far as this is possible the work of ENDC should continue.

Denmark:

The meeting of Danish and Polish Disarmament Experts scheduled for September has been cancelled.

United States:

Proposes no delaying actions on the session of the 18-Nation Disarmament Conference.

5. MILITARY VISITS

Denmark:

A Polish naval visit to Copenhagen in early September was cancelled.

France:

The visit to the Soviet Union of Vice-Admiral Patou, Chief of the General Staff of the Navy, has been cancelled.

Netherlands:

A Soviet naval visit to the Netherlands in the fall has been cancelled.

United Kingdom:

- (a) Soviet Minister of Aviation to visit Farnborough (invitation not yet accepted - will not be pursued).
- (b) Visits of three Soviet hydrographic vessels to call at British ports in the second half of September is cancelled.

6. MULTILATERAL CONTACTS

(See Annex III, a list of scheduled United Nations meetings in Eastern Europe, provided by the Canadian Delegation).

Belgium:

Certain contacts in the framework of the Economic Commission for Europe in Geneva have been suspended.

Canada:

Decisions have not been taken with respect to the scheduled meetings listed in Annex III, with the exception of the following:

2nd September - Tallinn Power Conference. Canada will attend.

1st week of September - Leningrad UN Inland Waterways Conference. Canada is inclined not to attend.

Netherlands:

No objection will be made to official participation in international congresses, symposia, etc., which in accordance with certain rules or by accident happen to be organized in one of the five East European countries, if, that is, the presence of Netherlands participants is considered to have a clear, technical interest and if the level of participation is low. In the same way, where the Netherlands act as host country for an international conference in which East European countries will participate, such conferences will normally take place, unless of course the organizers would propose not to hold the meeting. Social representation will be restricted in all cases.

Norway:

In reply to questions put to Norwegian Authorities by participants in non-governmental international conferences, the Authorities have advised the participants to contact the Secretariat of the conferences in question and to support possible proposals for postponement. A common Scandinavian attitude has also been counselled.

United States:

The United States has reviewed the operation of its Delegations to international conferences of a technical or specialized nature. The United States have always felt it particularly important to work through technical international bodies and conferences to deal with international issues and therefore have avoided the introduction of extraneous political issues into such bodies. United Nations political organs, such as the Security Council and General Assembly, remain the appropriate international bodies for discussion of political questions. United States Delegations, therefore, have been instructed not to introduce the Czech question into meetings of technical groups. As corollaries to the foregoing, United States Delegations have also been instructed:

- (a) to respond appropriately in technical bodies should the Soviets or their supporters introduce the Czech issue;
- (b) to avoid seeking out Soviet Representatives to conduct bilateral business and to avoid bilateral sponsorship of resolutions or other bilateral initiatives with the USSR and its supporters.

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7. TOURISM

Belgium:

Advice given to Belgians not to travel in invading countries.

Canada:

Canadians seeking counsel will be advised against travel to Eastern Europe at present.

Luxembourg:

The Authorities have advised against visits of tourists to the five invading countries.

Netherlands:

Private persons wishing to visit the invading countries will have to decide for themselves. The Authorities have strongly advised against a proposed visit to the Netherlands by thirty Russian students. The inviting organization, the Netherlands Bureau for Foreign Student Relations, has accepted this advice.

United States:

Instructions have been issued to discourage travel by United States citizens to the Soviet Union when asked.

8. BILATERAL, TECHNICAL AND CULTURAL EXCHANGES

Belgium:

- (a) Meetings scheduled in Brussels for the implementation of cultural agreements signed with Poland and Bulgaria have been cancelled.
- (b) The artistic team of the Polish Army due to give performances in the main Belgian cities have been advised that the circumstances were not opportune for such events.

Canada:

- (a) Technical visits and programmes already agreed upon will be supplemented but Canada will go slow on programmes agreed upon in principle but which have not emerged from planning stage. No new visits or exchanges will be initiated at present.
- (b) No information about sports, trade union contacts, air agreements.

Germany:

- (a) All cultural events of importance have been cancelled including:
 - performance of Soviet Ice Circus in Berlin scheduled for 5th September;
 - visit of a delegation of German Research Team to Soviet Union scheduled for 23rd September;
 - performance of Bamberger Symphony Orchestra in Budapest scheduled to begin 9th October.
- (b) A Soviet-German track competition scheduled to take place in Berlin has been cancelled.
- (c) East/West contacts between German Trade Unions and their counterparts in the invading countries have been suspended.

Greece:

All cultural contacts were already at a standstill. Sport reunions already in the framework of Balkan competitions will take place.

Italy:

The following have been cancelled:

- an Italian exhibition in Moscow;
- a tour of the Bologna Opera to Budapest;
- a visit to Italy of a Polish Archives Officer.

Luxembourg:

Ostentatious cultural and sport events will not take place in so far as possible.

Netherlands:

- (a) Attitude towards the conclusion and implementation of agreements of a cultural, economic, technical and agricultural nature, will be cautious for the time being. For example, Parliamentary procedure for the approval of the Netherlands/Soviet cultural agreement will probably be suspended.
- (b) The "Residente" Orchestra of The Hague has decided to cancel its scheduled tour to Poland in September.

- (c) Bilateral exchanges of experts will be cancelled.
- (d) However, it is not intended to freeze all cultural and scientific contacts between the Netherlands and the five countries involved. Short individual scholarships and similar visits for the purpose of study will not be interfered with. In the case of a longer stay of Netherlands citizens for study in one of the countries involved, people will be advised if necessary and possibly to postpone such trips.

Norway:

- (a) Some non-official arrangements have been postponed.
- (b) Norwegian Authorities do not consider any general boycott of existing cultural agreements; in particular, they are not inclined to discourage exchange of individuals such as scholarship holders, students, scientists, etc.

Turkey:

Cultural relations with the five aggressor countries are discontinued until further notice.

United Kingdom:

- (a) Some cultural events in the invading countries will be cancelled. (This applies to the Anglo-Soviet Historical Exhibition which was due to open in Moscow 19th September).
- (b) Some visits of British artists to invading countries will, under the sponsorship of the British Council, not take place.
- (c) Tours and visits of journalists from the invading countries for information purposes in the United Kingdom will be cancelled.
- (d) The Anglo-Soviet Consultative Committee will be put on ice.
- (e) Exchanges of post graduates and professors will be allowed to continue.
- (f) The Trade Union Congress have withdrawn the invitation to Mr. Shelepin on the occasion of the Trade Union's centenary.

United States:

All discussions with Soviet officials or contacts for future Soviet tours by the Duquesne Folk Ensemble and the Pittsburgh Symphony have been suspended.

9. TRADE FAIRS

Belgium:

- (a) No official participation is envisaged in the Leipzig Fair. The traditional visit of the Berlin-Belgian Mission to Leipzig has been cancelled.
- (b) No official participation to the Plovdiv Fair but private persons will participate.

Germany:

The Parliamentary State Secretary in the Federal Ministry of Economics, Mr. Arndt, has cancelled his visit to the Leipzig Fair.

Italy:

It has been decided that the Industrial Trade Fair in Moscow will take the character merely of a technical and commercial event. Accordingly the Italian Government has cancelled the visit to Moscow, planned in connection with the Fair, of the Italian Foreign Minister of Trade Affairs, Mr. Russo, excluding the participation of the Italian Ambassador and cancelling all side-events that were planned. The event, therefore, has been deprived of any political character and will be held as a merely private business contact between commercial agents of the two countries.

Netherlands:

Participation in expositions and trade fairs will be cancelled.

10. COMMERCIAL, CREDIT AND FINANCIAL TRANSACTIONS

Belgium:

- (a) Until further notice commercial contacts on official level with the five invading countries have been postponed.
- (b) No commercial or economic negotiations are being envisaged for the time being with the above countries.
- (c) A Polish Economic Delegation (textiles), expected in Brussels shortly, has been cancelled.
- (d) With Rumania commercial contacts will be pursued as arranged. However, the line of conduct may be modified according to developments in the political field.

Canada:

There would be no interference with transactions resulting from previous agreements.

Netherlands:

An Inter-Departmental Committee has been set up under the Minister of Economic Affairs to re-examine trade with Eastern Europe.

Norway:

No special action is planned. The scheduled normal trade negotiations with Hungary at the end of September, with Poland in October and with Bulgaria before the end of 1968 are assumed to take place as foreseen.

Turkey:

The Turkish Government does not see the possibility to interrupt economic and financial relations with the invading countries, especially with regard to the implementation of existing project financing agreements and commercial commitments (mainly with the Soviet Union).

United Kingdom:

Businessmen who consult the United Kingdom Authorities are told that there is no objection to their making visits in the invading countries if important business is involved.

PART IMINISTERIAL VISITS TO BE CANCELLED

- 18th September: Mr. Foley's visit to Moscow to open the Anglo-Soviet historical exhibition.
- Early September: Visit by Mr. Shelepin to Trade Union Congress (invitation withdrawn by the Trade Union Congress).
- Mid-September: Lord Winterbottom to accompany an Overseas Marketing Corporation party to visit Poland, Rumania and the Soviet Union (Lord Winterbottom will visit Rumania only).
- Mid-September: Soviet Minister of Aviation to visit Farnborough (invited by SSAC; not yet accepted; invitation not to be pursued).
- 21st to 23rd October: Minister of Technology to visit Soviet Union (final decision to cancel not yet taken).
- 21st October: Soviet Minister of Health invited to visit United Kingdom (he has not accepted and this invitation will be withdrawn).

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PART II

OFFICIAL AND BUSINESS VISITS AND EVENTS
TO BE MAINTAINED FOR THE TIME BEING

- Working Groups with C.B.I. and Ministry of Technology participants to operate in London and Moscow under the Anglo-Soviet Technological agreement.
- Mid-September: Overseas Marketing Corporation party to visit Poland, Rumania and the Soviet Union.
- August-September: Ministry of Agriculture research vessel at present co-ordinating a marine survey with two Russian and two Norwegian research vessels.
- Early October: Two clerks of the House of Commons to visit Poland.
- 2nd October: A Delegation of the Board of Trade and Department of Economic Affairs to visit Moscow to discuss trade planning with Gosplan.
- 25th November: A meeting of the Inter-Governmental Maritime Organization (IMCO) under the Chairmanship of the Soviet Minister of Marine.
- 16th September: A meeting in London between the European Broadcasting Union and its Soviet bloc equivalent, the O.I.R.T.

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PART III

OFFICIAL AND NON-OFFICIAL EVENTS WHICH ARE BEING CANCELLED

- 18th September: The Anglo-Soviet Historical Exhibition.
- September: A visit to Moscow by the Greater London Council.
- September: A visit by a Delegation from the Magistrates Association to the Soviet Union.
- October: First meeting of the Anglo-Soviet Consultative Committee.
- Second half of September: Visits by three Soviet hydrographic vessels to British ports.

SCHEDULE OF UNITED NATIONS MEETINGS IN EASTERN EUROPEEconomic Commission for Europe:

Seminar on housing sponsored by Committee on Housing, Building and Planning scheduled for five days in September in Warsaw;

Symposium on use of gas in chemical industry sponsored by Committee on Gas scheduled for four or five days in October in Rumania.

United Nations Programme for Technical Co-operation:

Inter-regional seminar on river navigation scheduled for three weeks in September and October in USSR;

Inter-regional group training programme in iron and steel scheduled for latter part of year in USSR;

Symposium on oil shale resources scheduled probably for end of August in Tallin;

Second inter-regional oil and steel symposium scheduled for USSR at date to be determined; and inter-regional workshop on town planning scheduled for USSR at date to be determined.

UNIDO:

Seminar on industrialization in underdeveloped countries scheduled for October in Yugoslavia; and

Inter-regional seminar on industrial location scheduled in Byelorussian SSR at date to be determined.

IAEA:

Symposium on plasma physics and controlled nuclear fusion research scheduled for USSR from 30th September to 4th October.

UNESCO:

International meeting on Central Asian Studies scheduled in Tashkent in September;

Seminar on programmed instruction scheduled for Bulgaria at date to be determined;

Symposium on crustal explorations scheduled for Moscow at date to be determined; and

Meeting of Experts on Disarmament and Aid to underdeveloped countries scheduled for Varna, Bulgaria at date to be determined.

World Health Organization:

Regional Committee for Europe (18th Session) scheduled for Varna in September.

WMO:

Regional Association (Europe) (5th Session) scheduled for Varna in October.